

Backward Area Sub-Plan

Himachal Pradesh remained concerned about the need to remove the micro level regional disparities/ imbalances in terms of creation of infrastructural facilities in Backward Areas. With this view, identification of certain areas as backward was taken up during the Fourth Five Year Plan and efforts were made to identify certain areas being remote and inaccessible which remained neglected due to their inaccessibility and other difficult geographical and harsh climatic conditions prevalent in these areas. The basic criteria decided for this purpose was remoteness, inaccessibility, coupled with visual perception of the level of socio- economic development and infrastructural backwardness. This process gave birth to the formulation of the Backward Area Sub Plan which was designed to mitigate the micro-regional disparities in development and to look after the developmental needs at the micro level for these identified areas.

9.1.2 Finally on the recommendation of the Deputy Commissioners, some areas were identified as backward in the nine districts of Himachal Pradesh. Therefore, the original efforts was initiated during the Fourth Plan and was consolidated in the beginning of the Fifth Plan vide notification No. 1-21/71-Plan-Vol-VI dated 24/06/1974. But this contained all the scheduled areas of Kinnaur, Lahaul Spiti and Pangi and Bharmour of Chamba District which were already covered under the concept of Tribal Sub Plan. Another exercise was carried out during the late seventies which was based on a objective criteria rather than the visual perception concept. This was followed by setting-up a committee under the Chairmanship of Chief Secretary, HP Government to go into the following issues.

1. To examine the existing set of norms for identification and declaration of backward areas and recommend suitable changes in the structure and weightage of the indicators/norms;
2. To examine the existing scheme of earmarking plan allocations for development of backward areas and recommend suitable changes in deciding the level of earmarking and sectoral coverage;
3. To suggest appropriate budgetary mechanism to ensure investment of earmarked provisions in the designated backward areas;
4. To examine the question of unit of declaration;
5. To suggest an appropriate monitoring and review mechanism to ensure effective implementation of development plans in the designated areas.

9.1.3 Finally the State Govt. issued notification declaring 321 Panchayats as backward vide notification No. PLG FC(F)3-55/82 dated 10-1-1986. After this identification having been crystallized, exclusive earmarking in the budget under separate sub heads in various demands was introduced, which continued upto 1994-95.

9.1.4 The objective criteria for the identification of backward areas in Himachal Pradesh for declaring any area as backward is as under:-

<u>1. Remoteness and Inaccessibility :</u>	<u>Weightage</u>
(a) The geographical centres of the area under consideration should be at least 15 Km. away from the main motorable road.	25
<u>2. Demographic Indicators :</u>	
(a) The percentage of Scheduled Caste/ Scheduled Tribe population in the area under consideration should be 25 percent or more.	15
(b) Average density of population per Sq. Km. should be 25 percent or less.	5
(c) Ninety percent of the total workers population in the area under consideration should be workers engaged in the primary occupation like Agriculture and Animal Husbandry, etc.	5
(d) The percentage of school going children in 6-14 years age-group in the area under consideration should not exceed 20 percent.	10
<u>3. Infrastructural Indicators :</u>	
(a) The percentage of scarcity villages with reference to drinking water should be 60 percent or more.	10
(b) The percentage of electrified villages to total should be 25 percent or less.	8

<u>1. Remoteness and Inaccessibility :</u>	<u>Weightage</u>
(c) The number of health institution in the area should not exceed one.	8
(d) The area under consideration should not be served by a bank branch as per RBI norms.	5
(e) There should be no veterinary institution in the area	5
4. Agricultural Indicators:	
(a) The average holding size in the area under consideration should be one hectare or below.	3
(b) The percentage of cropped area under major cereals (Wheat, Maize and Rice) or remunerative cash crops like potato, apple, tea, etc. to the gross cropped area should not exceed 50 percent.	1
Total :	100

9.1.5 With the help of these indicators, the identification process proceeds as under:

- (i) The scoring of indicators is done on an absolute basis and the qualifying score for declaring an area as backward has been kept at 60 percent;
- (ii) The unit for declaration of an area as backward would be as compact as possible for administrative purposes and the smallest units to be considered for this purpose is the panchayat circle.
- (iii) The system of earmarking 10 percent of the outlays was applicable in Agriculture, Horticulture, Minor Irrigation, Education, Health, Water Supply, Animal Husbandry, Food and Supplies (construction of minor godowns) upto the end of 1994-95 and was later raised to 15 percent.

9.1.6 During the year 1995-96, Government of Himachal Pradesh framed a comprehensive policy for backward areas ; the Salient features of which are as follows:-

- (i) All such Panchayats which have been carved out of the existing notified backward Panchayats , will be declared as backward.
- (ii-a) All such blocks as have more than 50 per cent panchayats notified as backward will be declared "Backward blocks".

- (ii-b) Group of Backward Panchayats which form a contiguous area will be considered as a "Backward Area".
- (iii) For "Backward Blocks" and "Backward Areas", area based planning will be adopted.
- (iv) For Backward Panchayats which are dispersed in nature, beneficiary and area based planning will be undertaken.
- (v) Separate budgetary arrangements will be made under this policy and the total earmarking for backward areas will be allocated on the basis of total number of panchayats in each group.
- (vi) The "Backward Area Sub- Plan" will be administered through the Deputy Commissioners.

Accordingly, the important facets of this policy are as follows:-

1. The Backward Area Sub Plan will comprise of three categories viz:-
 - (a) Backward blocks
 - (b) Contiguous Pockets
 - (c) Dispersed Panchayats
2. Earmarking of the 15 percent of the sectoral outlays is done for the following sectors/heads of development:-
 - (a) Agriculture.
 - (b) Soil Conservation (Agriculture).
 - (c) Horticulture.
 - (d) Minor Irrigation.
 - (e) Animal Husbandry.
 - (f) Social Forestry .
 - (g) Village and Small Scale Industries.
 - (h) Rural Roads under Roads & Bridges.
 - (i) Elementary Education.
 - (j) General Education other than University Education.
 - (k) Rural Health (Allopathy)
 - (l) Ayurveda.
 - (m) Rural Water Supply.
3. Sectors covered under the beneficiaries oriented planning include Agriculture, Horticulture, Animal Husbandry, Village and Small Industries and incentive schemes under the Education sector.

4. For grouping contiguous panchayats as backward areas, a group of at least five backward panchayats constitute one pocket.
5. The outlays earmarked for the Backward Area Sub Plan under various functional major heads, are budgeted Sector-wise under Demand No. 15 in accordance with the sectoral earmarkings.
6. Deputy Commissioners have been declared as controlling officers for the allocation of funds under this Sub-Plan. All the District Planning Officers have been declared DDOs for all the Capital heads under Sub Plan and DDOs of the concerned departments in the districts operate revenue heads only under the Sub Plan. District Planning Officer helps the Deputy Commissioner in implementation of the various aspects of the Sub Plan and District Planning Officer is responsible for physical and financial monitoring of all schemes under the Sub Plan.
7. The District Planning, Development and 20 – Point Programme Review Committee (DPDCs) have been authorized for formulation, implementation, Monitoring and review of the Sub Plan.
8. The District Planning, Development and 20- Point Programme Review Committee (DPDCs) have also been authorized to make departmental / inter- Sectoral diversion of approved Budget from one sector to another Sector/ Scheme, keeping in view the specific needs of the area for undertaking infrastructural development. Therefore, complete and absolute freedom has been given to the DPDCs which can direct the concerned department(s) and get such scheme(s) executed through the locally available infrastructure.
9. Generally the implementing agencies are the concerned line departments. However, in exceptional circumstances the Distt Level Planning, Development and Twenty Point Programme Review Committee may decide to assign implementation to other agencies, depending upon the exigency of a particular situation.
10. To facilitate the quick execution of the schemes, concerned Deputy Commissioners of the districts have been authorized to accord administrative approval and expenditure sanction for all the schemes which hitherto rested with the concerned Administrative Secretaries / Heads of Developments. Thus, absolute, decentralization of powers has been made through this concept.

11. Backward Area Sub Plan is operational in ten districts of the State except tribal districts, which are being taken care of under separate Tribal Sub Plan (TSP) . Hence, Backward Area Sub Plan is restricted to the non- tribal areas of ten districts of the State.
12. It was also decided that the salary component of the staff posted only in the notified backward areas in respect of Primary Education, Higher Education, Health, Ayurveda and Animal Husbandry departments will be charged to BASP funds. However, the salary expenditure in respect of "Training and Extension Staff" of Agriculture and Horticulture departments will be met out of the funds provided under BASP subject to the condition that staff engaged is only for notified backward panchayats. From 1998-99, Soil Conservation (Agriculture) Head had also been included in the 15 % earmarked scheme of the BASP. But as per the decision of the State Government, the committed liabilities of Salary, etc. of all the departments, except Health and Ayurveda, have been shifted to the non- plan side of the concerned department from the financial year 2003-04.
13. Further, it has been decided by the State Government that from the year 2008-09, the salary liability of the staff under BASP in respect of all the concerned departments including Health and Ayurveda will be shifted to Non -Plan, Thus, the funds earmarked under this Sub-Plan will only be utilized for capital work/ developmental activities.
14. To regulate and avoid any abnormal fluctuations in the expenditure under BASP, the State Government has issued instructions during 2001 to spend the budget in the following controlled manner:-

1 st Quarter	25%
2 nd Quarter	40%
3 rd Quarter	25%
4 th Quarter	10%
15. The quarterly budget authorization under BASP to the districts is also made on the above mentioned criteria.
16. A total number of 551 Gram Panchayats out of 3243 Panchayats in the State have been declared as Backward Panchayats in Himachal Pradesh. District-wise break-up of these backward panchayats is as under :

Sr. No.	District	Total No. of Panchayats in H.P.	Total No. of Panchayats Declared as Backward
1.	2.	3.	4.
1.	Bilaspur	151	15
2.	Chamba	283	159
3.	Hamirpur	229	13
4.	Kangra	760	17
5.	Kullu	204	79
6.	Mandi	473	149
7.	Shimla	363	83
8.	Sirmour	228	26
9.	Solan	211	7
10.	Una	235	3
11.	Kinnaur	65	-
12.	Lahaul & Spiti	41	-
	Total	3243	551

17. Vide Notification No PLG-F(BASP)1-1/95 dated 16th June, 1995 and Yojna (BASP) 107/95 Mandi dated 19th July, 2004 and Yojna (BASP) 1-7/95-11-Mandi dated 20th December, 2006 above mentioned number of Panchayats have been notified as backward Panchayats and restructured into : (a) **Backward blocks** (b) **contiguous Area** and (c) **Dispersed panchayats** in accordance with the new policy laid down by the Government.

18. District wise, Block wise, Constituency wise and Category wise detail of notified / declared backward Panchayats of H. P. are as under:

Name of District	Name of Development Block	Name of Notified Backward Panchayats	Name of Constituency	Category
1. Solan	1. Dharmpur	1. Nalka 2.Pratha 3.Bansar 4. Narayani	Doon Kasauli -do- -do-	DP DP DP DP
	2.Kunihar	1.Kuher 2.Mangal 3.Beral	Arki -do- -do-	DP DP DP

2.Shimla	1.Rampur	1.Darkali 2.Kashapat 3.Kinnu 4.Munish 5.Deothi 6.Dansa 7.Kuhal 8.Koot 9.Chandi Branda 10.Phancha 11.Labana Sadana 12.Sarpara 13.Tipper (Majholi) 14.Kuleda 15.Khamadi 16 Lalsa 17.Kayao	Rampur -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	CP CP CP CP CP CP CP CP CP CP CP CP DP DP DP CP CP
	2.Narkanda	1.Kothighat 2. Jadoon	Kumarsain -do-	DP DP
	3.Basantpur	1.Himri 2.Dharogra 3.Chanabag 4.Nehra 5.Ogali 6.Bag	Kumarsain -do- -do- -do- -do- -do-	DP DP DP DP DP DP
	4.Theog	1.Mundu 2.Nahol 3.Deothi 4.Barog	Theog -do- -do- -do-	DP DP DP DP
	5.Jubbal –Kotkhai	1.Giltari 2.Jhalta	Jubbal Kotkhai -do-	DP DP
	6.Chopal	1.Majholi 2.Jokhar 3.Charoli 4.Banah 5.Bhalu	Chopal -do- -do- -do- -do-	CP CP CP CP CP

		30.Urla 31.Vardhan 32.Ropa Padhar 33.Tarswan 34.Kas 35.Sanwad 36. Siyun 37.Kadhar 38.Bhadwahan 39.Shilag 40 Gawali	-do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	BB BB BB BB BB BB BB BB BB BB BB
	4. Dharampur	1.Brang 2.Dhalara 3.Kamlah 4.Koon 5.Kothuwan 6.Pehad 7.Saklana 8.Samour 9.Seoh 10.Tanyar 11.Tourkhola 12.Garoru 13.Barri Upper 14.Bhur 15.Bhadehar 16. Chountra 17. Khanod	Dharampur -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	DP CP CP CP CP DP CP CP CP CP CP CP CP CP CP DP CP
	5. Karsog	1.Gwalpur 2.Jaral 3.Kahnu 4.Kanda 5.Mehandi 6. Masog 7.Pressi 8.Shahot 9.Badorohada 10.Marhada 11.Belar (Dhar)	Karsog -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	DP CP CP CP DP CP CP DP CP CP CP
	6.Sadar	1.Bandhi 2.Dewri 3.Dhar 4.Gharan 5.Kathyari	Darang -do- Sadar Darang -do-	CP CP DP CP CP

		25.Thachadhar 26.Thachi 27.Thana 28.Thata Ghanyar 29.Thunag 30.Tungadhar 31.Mani 32.Devdhar 33.Pukhrair(Rela) 34.Dheem Kataru 35.Jherer 36. Murah 37. Kuklah 38. Kashod 39 Kau 40.Jaishla 41.Bung 42.Khouli 43.Bung (Jahalgad) 44.Dhar (Dhar Jarol) 45.Bahal (Bahalidhar)	-do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	BB BB BB BB BB BB BB BB BB BB BB BB BB BB BB BB BB BB BB BB
4.Sirmour	1.Sangrah	1.Badol 2.Bhallona 3.Bharari 4.Bhatan Bhajond 5.Bhutli Manal 6.Gawahi 7.Gehal 8.Khurd Drabil 9.Koti Dhiman 10.Lana Cheta 11.Sangna 12.Satahan 13.Shamra 14.Ser Tandula	Renuka -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	CP CP CP CP CP CP CP CP CP CP CP CP CP CP
	2.Shillai	1.Hallan 2.Jarwa Juneli 3.Kota Pab 4.Naya Pinjore	Renuka -do- -do- -do-	CP CP CP CP
	3.Paonta	1.Bharog Beneri 2.Bhanet Haldwari	Paonta -do-	CP CP

		3.Palhuri 4.Kanti Mashwa 5.Kathwar 6.Korga 7.Sakholi 8.Thontha Jakhal	-do- Shillai -do- -do- -do- -do-	CP CP CP CP CP CP
5.Hamirpur	1.Sujanpur	1.Ranger	Hamirpur	DP
	2.Tonidevi	1.Jandroo 2.Khanauli 3.Bherda	Bamson -do- -do-	DP DP DP
	3.Bhoranj	1.Mehal 2.Bhukkar 3.Amroh	Mewa -do- -do-	DP DP DP
	4.Bijhari	1.Railli 2.Jajri 3.Sathwin 4.Tipper 5.Samtana	Nadaunta -do- -do- -do- -do-	DP DP DP DP DP
	5.Nadaun	1.Kashmir	Nadaun	DP
6.Bilaspur	1.Jhandutta	1.Dhani 2.Salwar 3.Paploa 4.Jejwin 5.Kalol 6.Malraon 7.Sanoejra 8.Kuljiyar 9.Gharan 10.Daslehra 11.Badgaon 12.Kosarian 13.Dundian 14.Bhadoli- Kalan 15.Karloti	Geherwin -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- Ghumarwin	CP CP CP CP CP CP CP CP CP CP CP CP CP CP CP
7.Una	1.Bangana	1.Ambehra Dheeraj 2.Palahta 3.Sihana	Kutlehar -do- -do-	DP DP DP
8. Kangra	1.Bajjnath	1.Multhan 2.Kothi Kohar 3.Lubai 4.Sawad 5.Poling 6.Bara Gran 7.Bara Bhangal	Bajjnath -do- -do- -do- -do- -do- -do- -do-	CP CP CP CP CP CP CP

-do	2.Tissa	1.Badnota (Sanwal)	Rajnagar	BB
		2.Shalibadi	-do-	BB
		3.Dehgran	-do-	BB
		4.Jahhakothi	-do-	BB
		5.Thanikothi	-do-	BB
		6.kutedbadoda	-do-	BB
		7.Hatwas	-do-	BB
		8.Siyakothi	-do-	BB
		9. Mangli	-do-	BB
		10.Bandari	-do-	BB
		11.Gueila	-do-	BB
		12.Satyas	-do-	BB
		13.Bairagarh	-do-	BB
		14.Guleai	-do-	BB
		15.Devi Kothi	-do-	BB
		16.Guwari	-do-	BB
		17.Kushnagari	-do-	BB
		18.Bhanjradu	-do-	BB
		19.Tissa-1	-do-	BB
		20.Tissa-2	-do-	BB
		21.Padhar	-do-	BB
		22.Jungghrah	-do-	BB
		23.Thali	-do-	BB
		24.Gadafari	-do-	BB
		25.Lesween	-do-	BB
		26.Bahrada	-do-	BB
		27.Tikkrigarh	-do-	BB
		28.Chrada	-do-	BB
		29.Chanaju	-do-	BB
		30.Dehra	-do-	BB
		31.Diyola	-do-	BB
		32.Jasorgarh	-do-	BB
		33.Chrodi	-do-	BB
		34.Khlel	-do-	BB
		35.Choli	-do-	BB
		36.Kohal	-do-	BB
		37.Tepa	-do-	BB
		38.Khajua	-do-	BB
		39.Badheaigarh	-do-	BB
		40. Junwas	-do-	BB
		41.Kareri	-do-	BB
		42.Sapdoth	-do-	BB

	3.Salooni	1.Ail	Banikhet	BB
		2.Bhannatar	-do-	BB
		3.Panjehi	-do-	BB
		4.Himgiri	-do-	BB
		5.Khadjota	-do-	BB
		6.Bahdela	-do-	BB
		7.Lunoot	-do-	BB
		8.Kandwara	-do-	BB
		9.Pichhla Diyour	-do-	BB
		10.Diyour	-do-	BB
		11.Dand	-do-	BB
		12.Suri	-do-	BB
		13.Kihar	-do-	BB
		14.Kilod	-do-	BB
		15.Sanohi	-do-	BB
		16.Bhandal	-do-	BB
		17.Saluni	-do-	BB
		18.Singadhar	-do-	BB
		19.Biyana	-do-	BB
		20.Manjeer	-do-	BB
		21.Digehi	-do-	BB
		22.Khral	-do-	BB
		23.Khroti	-do-	BB
		24.Sundala	-do-	BB
		25.Pukhri	-do-	BB
		26.Siyula	-do-	BB
		27.Ligga	-do-	BB
		28.Manjhali	-do-	BB
		29.Thakri Matti	-do-	BB
		30.Darikari	-do-	BB
		31.Seri	-do-	BB
		32.Salwan	-do-	BB
		33.Moda	-do-	BB
		34.Badka	-do-	BB
		35.Bhajhotra	-do-	BB
		36.Karwala	-do-	BB
		37.Guwalu	-do-	BB
		38.Nadal	-do-	BB
		39.Bhuned	-do-	BB
		40.Oahra	-do-	BB
		41.Simni	-do-	BB
		42.Wanghal	-do-	BB
		43.Kanged	-do-	BB

		44.Bhelai 45.Brangal 46.Chinh	-do- -do- -do-	BB BB BB
	4.Bhatyat	1.Taragrah 2.Kuddi 3.Kahari 4.Malunda 5.Parsiyara 6.Jadrog 7.Tikkeri 8.Binana 9.Dharun 10.Morthu 11.Jolna 12.Kathla 13.Gola 14.Surpara 15.Padrotu 16.Mornu 17.Balera	Bhatyat -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- Banikhet -do- -do-	DP DP DP DP DP DP DP DP DP DP DP DP DP DP DP DP DP DP
	5.Chamba	1.Ranjindu 2.Paliur 3.Sillaghat 4.Singi 5.Koldi 6.Panjod 7.Chil Bangla 8.Paloohin 9.Sirad 10.Jhulada 11.Kuther 12.Kaila	Chamba -do- -do- -do- -do- -do- -do- -do- Rajnager -do- -do- -do- -do-	DP DP DP DP DP DP DP DP DP DP DP DP DP
10.Kullu	1.Kullu	1.Barshaini 2.Dunkhrigahar 3.Pini 4.Mangarh 5.Kashawari 6.Mashna 7.Bandrol 8.Phalan 9.Talpini 10.Jiya 11.Danogi	Kullu -do- -do- -do- -do- -do- -do- -do- -do- -do- -do- -do-	DP DP DP DP DP DP DP DP DP DP DP DP

	5.Nirmand	1.Chayal	-do-	BB
		2.Sarahan	-do-	BB
		3.Nore	-do-	BB
		4.Deem	-do-	BB
		5.Kot	-do-	BB
		6.Rahnu	-do-	BB
		7.Ghatu	-do-	BB
		8.Gamog	-do-	BB
		9.Gadej	-do-	BB
		10.Shilli	-do-	BB
		11.Lot	-do-	BB
		12.Durah	-do-	BB
		13.Neether	-do-	BB
		14.Dehra	-do-	BB
		15.Nishani	-do-	BB
		16.Arsu	-do-	BB
		17.Sarga	-do-	BB
		18.Kushwa	-do-	BB
		19.Tunan	-do-	BB
		20.Kharga	-do-	BB
		21.Bari	-do-	BB
		22.Poshna	-do-	BB
		23.Nirmand	-do-	BB
		24.Bahwa	-do-	BB
		25.Bhalsi	-do-	BB
		26. Tawar	-do-	BB